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# RESOLUTION & DEPOSIT INSURANCE - AN EU AUTHORITY PERSPECTIVE

**Opportunities - Issues - Further steps** 

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**2015 – 2016 Head of Unit**Single Resolution Boardu

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**Previous Position Deputy Director of the Resolution Directorate ACPR**Autorité de Contrôle Prudentiel et de Résolution (ACPR), the French Supervisory and Resolution authority



### Miscellaneous:

Gaëtan Viallard has worked several years for the French banking supervisor, as head of legal units in ACPR.

He has also worked at the French Treasury on banking regulation.

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## I. COOPERATION OPPORTUNITIES

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## Crisis Management Groups (CMGs)

- FSB Key Attributes require institution-specific CMGs for all G-SIFIs
- home and key host authorities of all G-SIFIs: supervisors, central banks, resolution authorities, finance ministries, DIS authorities
- EU G-SIBs CMGs chaired jointly by SRB and ECB
- Tasks: review and report to the FSB on
  - (i) progress in **coordination and information sharing** within the CMGs and with not represented host authorities;
  - (ii) the **recovery and resolution planning** process for G-SIBs; and
  - (iii) the resolvability of G-SIFIs

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## **CMG Cooperation Agreements**

- Institution-specific COAGs between CMG members to support the preparation of RRPs and the effective implementation of resolution measures in a crisis
- SRB home/host COAGs drafting ongoing
- Confidentiality commitments by 3rd-country participants as interim solution for confidentiality requirements (Art 98 BRRD)

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## **CMG** Resolvability Assessments

- regular resolvability assessments evaluate the feasibility of resolution strategies + credibility in light of the likely impact of a firm's failure on financial system and overall economy
- G-SIFI home authority + CMG + assessments by host authorities
- Objective: promote adequate and consistent reporting on the resolvability of each G-SIB and help determine needs to address material recurring issues
- Letters sent by home authorities to the FSB Chair summarizing senior level discussions
- SRB: Draft "RAP Letters" soon to be discussed in CMGs and to be sent to FSB in mid-2016

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## Resolution Colleges in the EU

- RCs set up if EU parent has subs/significant branches in > 1 MS
- SRB + (N)RAs + supervisors (+ central bank) + DGS authority + Ministry; EBA as observer; 3rd-country RAs can be observers.
- For BU MS **SRB's role** varies: Chair (if GLRA), member (SRB direct remit bank; NRA as observer), observer (NRA direct remit bank)
- "Joint Decisions" i.a. on group resolution scheme
- ERC (3rd-country parent): Similar EU set-up and JD procedures
- Differences to CMGs: 3rd countries only observers in RCs → SRB will not replace RCs by CMGs in 2016

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## RA ↔ DIS cooperation potential

- Data collection by DIS broken down to covered depositors/non-covered preferred creditors/noncovered non-preferred creditors
- DIS: single-customer view necessary
- RA needs: same granularity on non-covered deposits for bail-in purposes
- Possible coordination of data requests to banks?

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## Cooperation among EU DGS

- Art 14 DGS Directive provides for intra-EU cooperation of DGS
- EBA Guidelines on Cooperation Agreements between Deposit Guarantee Schemes provide...
- ...an EBA Multilateral Framework Cooperation Agreement for national DGS adherence
- Including Guidance on the sequence and timing of events when the host DGS performs a pay-out of depositors on behalf of the home DGS

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## II. X-BORDER ISSUES AND IMPACT

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## Obstacles for cross-border resolution: recognition abroad

#### Intra-EU resolution

- Cross-border validity of SRB resolution schemes in the BU and of home RA resolution re branches, assets, liabilities in other MS
- Joint Decisions in (European) Resolution Colleges for BU+non-BU groups

### $\textbf{3rd-country} \rightarrow \textbf{EU} \ \textbf{recognition}$

 Recognition regime for 3rd-country resolution by EU RAs/Colleges without reciprocity requirement; SRB recommendation power in BU

### EU → 3rd-country recognition

- BRRD provides for contractual approach vis-à-vis 3rd countries
- No Council-, MS or EBA Agreement in place yet
- · FSB work ongoing on this matter

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## Impacts on SPE/MPE

The choice SPE vs. MPE is taken by the resolution authority based on different criteria, in particular:

- the bank's structure;
- in a cross-border scenario, SPE requires the foreign jurisdictions to recognise the measures taken at the parent level by the group resolution authority.

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## III. FURTHER STEPS

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## **Basis for Commission proposal**

- Increased capital standards, SSM and BRRD/SRMR not sufficient for safe bank failures
- Possible to make bank failure safer and more cost effective?
  - (1) bank resolution framework
  - (2) common deposit protection scheme
  - (3) effective insolvency regime





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## Commission's EDIS proposal

- EC proposed amendment to SRMR to complete 3<sup>rd</sup> pillar of BU by establishing a progressively mutualised European Deposit Insurance Fund (DIF)
- Risk-adjusted ex-ante contributions levied on SSM banks
- EC proposal: decision-making, monitoring and enforcement powers centralised at the SRB

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## **Effective Insolvency Regime**

- Bank insolvency procedures and timeframe could be improved
- EC plan in Capital Markets Union Action Plan to converge insolvency laws
- Different insolvency regimes in EU MS e.g. re ranking of claims

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## **Effective Insolvency Regime**

- Liquidation in insolvency = default option under the EU resolution regime
- <u>Public interest test</u>, not insufficient insolvency regime basis to place bank into resolution
- Wrong incentive to become more systemic to avoid insolvency and prefer resolution
- better pay-out treatment in resolution  $\rightarrow$  need for parity of treatment to avoid depositor move

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